Characterization of Potential Adverse Health Effects Associated with Consuming Fish from

Fosdic Lake

Tarrant County, Texas

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Division for Regulatory Services
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LIST OF ACRONYMS

ARL Acceptable Lifetime Risk Level

ATSDR Agency for Toxic Substances and Disease Registry

BDL Below Detection Limit
BMD Benchmark Dose

BMDL Benchmark Dose (Lower Confidence Limit)

ca Cancer

CDC Centers for Disease Control
CPF Cancer Potency Factor
CSF Cancer Slope Factor

DDD Dichlorodiphenyldichloroethane
DDE Dichlorodiphenyldichloroethylene
DDT Dichlorodiphenyltrichloroethane

dL Deciliter

DSHS Department of State Health Services

g Gram

GC Gas Chromatograph

GERG Geochemical and Environmental Research Group

GSMFC Gulf States Marine Fisheries Commission

HAC Health Assessment Comparison

HCH Hexachlorocyclohexane

HI Hazard Index HQ Hazard Quotient

in Inch

IH Interstate Highway

IRIS Integrated Risk Information System

kg Kilogram Ib Pound

LOAEL Lowest Observed Adverse Effects Level

mcg Microgram mg Milligram mm Millimeter

MRL Minimal Risk Level MS Mass spectrometer

n Sample Size
ND Not Detected

NOAA National Oceanic and Atmospheric Administration

NOAEL No Observed Adverse Effects Level

nonca Noncancer

p Statistical Significance in a Hypothesis Test

PCB Polychlorinated Biphenyl

PCDD Polychlorinated Dibenzo-p-Dioxin
PCDF Polychlorinated Dibenzofuran

LIST OF ACRONYMS CONT.

pg picogram

r Correlation Coefficient r² Coefficient of Determination

RfD Reference Dose RL Reporting Limit

SALG Seafood and Aquatic Life Group SOP Standard Operating Procedure

SSD Seafood Safety Division

SVOC Semivolatile Organic Compound

TCEQ Texas Commission on Environmental Quality

TDH Texas Department of Health
TEF Toxicity Equivalence Factor

TEQ Toxicity Equivalence

TL Total Length

TMDL Total Maximum Daily Load

TNRCC Texas Natural Resources Conservation Commission

TPWD Texas Parks and Wildlife Department

UL Intake Level

USEPA United States Environmental Protection Agency

VOC Volatile Organic Compound

 \overline{X} Mean

SUMMARY

A survey of Fosdic Lake, Fort Worth, Texas in 1994 indicated that pesticides and polychlorinated biphenyl concentrations in fish exceeded Texas Department of Health guidelines for protection of human health. On April 4, 1995, the Texas Department of Health issued Aquatic Life Order 10 to prohibit possession or harvest of fish from Fosdic Lake. Subsequent surveys of Fosdic Lake in 2000–2001 revealed that toxicants identified in the 1995 study were present in largemouth bass, but at concentrations that no longer exceeded Texas Department of Health guidelines for protection of human health. Because only largemouth bass were collected from Fosdic Lake, the Texas Department of Health recommended continuation of Aquatic Life Order 10 in anticipation of collection and analysis of other species of fish.

A 2005 survey of Fosdic Lake revealed contaminant concentrations exceeding Texas Department of State Health Services guidelines for protection of human health in common carp. Largemouth bass samples contained polychlorinated biphenyls, but at concentrations that do not exceed Texas Department of State Health Services guidelines for protection of human health. The Texas Department of State Health Services issued Fish and Shellfish Consumption Advisory 33 to advise limited consumption of common carp from Fosdic Lake, and Aquatic Life Order 16 to rescind Aquatic Life Order 10 on December 20, 2007 making it legal to possess or harvest fish from Fosdic Lake.

In 2014, the Texas Department of State Health Services performed this study to investigate any potential change in fish tissue contamination in Fosdic Lake. The present study examined fish from Fosdic Lake for the presence and concentrations of environmental toxicants that, if eaten, potentially could affect human health negatively. The study also addresses the public health implications of consuming fish from Fosdic Lake and suggests actions to reduce potential adverse health outcomes.

Results of the 2014 survey indicate that polychlorinated biphenyl concentrations in largemouth bass and redear sunfish did not exceed Texas Department of State Health Services guidelines for protection of human health.

Conclusions

The Seafood and Aquatic Life Group was unable to collect any bottom feeding species of
fish from Fosdic Lake. Bottom feeding fish (e.g., common carp and channel catfish)
generally have higher lipid composition than predatory species and organic
contaminants (e.g., polychlorinated biphenyls) mostly concentrate in lipid tissue.
Because of the history of organic contaminants in Fosdic Lake fish there is potential
concern that consumption of bottom feeding species of fish could continue to pose risk
to human health.

Recommendations

 Continue Fish and Shellfish Consumption Advisory 33 limiting consumption of common carp to not more than two eight ounce meals per month (Table 10) until the Seafood and Aquatic Life Group risk assessors can evaluate contaminant concentrations in common carp or know with absolute certainty that common carp are no longer present in Fosdic Lake.

INTRODUCTION

This document summarizes the results of a survey of Fosdic Lake conducted in 2014 by the Texas Department of State Health Services (DSHS) Seafood and Aquatic Life Group (SALG).^a The SALG performed this study to investigate any potential change in fish tissue contamination in Fosdic Lake. The present study examined fish from Fosdic Lake for the presence and concentrations of environmental toxicants that, if eaten, potentially could affect human health negatively. The report addresses the public health implications of consuming fish from Fosdic Lake and suggests actions to reduce potential adverse health outcomes.

History of the Fosdic Lake Fish Consumption Advisory

In August 1994, in response to requests from the City of Fort Worth, the Texas Department of Health (TDH)^b Seafood Safety Division (SSD)^c collected seven fish samples including channel catfish, largemouth bass, and white crappie from Fosdic Lake. The data from TDH's 1994 survey indicated that PCB and pesticide concentrations in fish exceeded TDH guidelines for protection of human health. The TDH issued Aquatic Life Order 10 (AL-10) on April 4, 1995 to prohibit possession or harvest of fish from Fosdic Lake.¹

In 2000 and 2001, the TDH reassessed the possession ban issued in 1995. This survey examined 10 largemouth bass samples. The data from TDH's 2000–2001 survey revealed that contaminant concentrations in largemouth bass no longer exceeded TDH guidelines for protection of human health. The risk assessors at TDH concluded that consumption of largemouth bass from Fosdic Lake does not pose a public health hazard and consumption of other species of fish posed an indeterminate public health hazard because insufficient data exist (i.e., survey evaluated only largemouth bass) to support other conclusions. Risk assessors at TDH recommended continuation of AL-10 until sufficient data are available to assess adequately health risks associated with consumption of species of fish other than largemouth bass from Fosdic Lake or until TDH confirms that other species of fish are not present in the lake.

^a The terms DSHS and SALG may be used interchangeably throughout this document and mean the same agency.

^b Now the Department of State Health Services (DSHS)

^c Now the Seafood and Aquatic Life Group (SALG)

In 2005, the Texas Commission on Environmental Quality (TCEQ) requested a survey of the Fosdic Lake as a five-year follow-up study under the Total Maximum Daily Load (TMDL) Program for previously adopted TMDLs. The 2005 survey revealed the presence of PCBs at concentrations exceeding Texas Department of State Health Services (DSHS) guidelines for protection of human health in common carp. Largemouth bass samples contained PCBs, but at concentrations that do not exceed the DSHS guidelines for protection of human health. Risk assessors at DSHS recommended rescission of AL-10 that prohibited the possession or harvest of fish from Fosdic Lake and issuance of species-specific consumption advice for common carp. The DSHS issued Fish and Shellfish Consumption Advisory 33 (ADV-33) to advise limited consumption of common carp from Fosdic Lake², and AL-16 to rescind AL-10 on December 20, 2007.³

The TMDL Program at the TCEQ and the Relationship between the TMDL Program and Consumption Advisories or Possession Bans Issued by the DSHS

The TCEQ enforces federal and state laws that promote judicious use of water bodies under state jurisdiction and protects state-controlled water bodies from pollution. Pursuant to the federal Clean Water Act, Section 303(d),⁴ all states must establish a "total maximum daily load" (TMDL) for each pollutant contributing to the impairment of a water body for one or more designated uses. A TMDL is the maximum amount of a pollutant that a body of water can assimilate and still meet water quality standards.⁵ TMDLs incorporate margins of safety to ensure the usability of the water body for all designated purposes. States, territories, and tribes define the uses for a specific water body (e.g., drinking water, contact recreation, aquatic life support) along with the scientific criteria designated to support each specified use.

Fish consumption is a recognized use for many waters. A water body is impaired if fish from that water body contain contaminants that make those fish unfit for human consumption or if consumption of those contaminants potentially could harm human health. Although a water body and its aquatic life may clear toxicants over time with removal of the source(s), it is often necessary to institute some type of remediation such as those implemented by the TCEQ. Thus, whenever the DSHS issues a fish consumption advisory or prohibits possession of environmentally contaminated fish, the TCEQ places the water body in its current Texas Integrated Report of Surface Water Quality formerly called the Texas Water Quality Inventory and 303(d) List.⁶ The TCEQ is responsible for confirming the impairment and, if necessary, the TMDL program, then prepares a TMDL for each contaminant present at concentrations that, if consumed, would be capable of negatively affecting human health. After approval of the TMDL, the stakeholders in the watershed prepare an Implementation Plan for each contaminant. These plans are designed to facilitate the rehabilitation of the water body over time. Successful remediation should result in return of the water body to conditions compatible with all stated uses, including consumption of fish from the water body. When the DSHS lifts a consumption advisory or possession ban, people may once again keep and consume fish from the water body. If fish in a water body are contaminated, one of the several items on an Implementation Plan for a water body on a state's 303(d) list consists of the periodic reassessment of contaminant levels in resident fish.

Description of Fosdic Lake

Fosdic Lake, built between 1909 and 1912⁷, is a 7-acre impoundment of an unnamed tributary of the West Fork Trinity River. ⁸ It drains a 292-acre watershed that is predominantly residential within the City of Fort Worth, Texas. Fosdic Lake is located in Oakland Lake Park two blocks south of Interstate Highway (IH) 30.

Population of Tarrant County Surrounding Fosdic Lake

Fosdic Lake is located in Fort Worth, Texas within the Dallas-Fort Worth-Arlington metropolitan area, locally referred to as the "The Metroplex". The Metroplex is the largest metropolitan area in the state of Texas and the fourth largest in the United States. In 2013, according to the United States Census Bureau's (USCB) estimate, the 12 county Dallas-Fort Worth-Arlington metropolitan area had a population near 6,810,913. The USCB also reported that the Dallas-Fort Worth-Arlington metropolitan area is the third fastest growing most populous metropolitan area in the United States, which gained 1,231,393 residents from 2000 to 2010. The Metroplex covers approximately 9,286 square miles; an area larger than the combined U.S. states of Connecticut and Rhode Island.

Subsistence Fishing at Fosdic Lake

The USEPA suggests that, along with ethnic characteristics and cultural practices of an area's population, the poverty rate could contribute to any determination of the rate of subsistence fishing in an area. The USEPA and the DSHS find it is important to consider subsistence fishing to occur at any water body because subsistence fishers (as well as recreational anglers and certain tribal and ethnic groups) usually consume more locally caught fish than the general population. These groups sometimes harvest fish or shellfish from the same water body over many years to supplement caloric and protein intake. People, who routinely eat fish from chemically contaminated bodies of water or those who eat large quantities of fish from the same waters, could increase their risk of adverse health effects. The USEPA suggests that states assume that at least 10% of licensed fishers in any area are subsistence fishers. Subsistence fishing, while not explicitly documented by the DSHS, likely occurs in Texas. The DSHS assumes the rate of subsistence fishing to be similar to that estimated by the USEPA.

METHODS

Fish Sampling, Preparation, and Analysis

The DSHS SALG collects and analyzes edible fish from the state's public waters to evaluate potential risks to the health of people consuming contaminated fish or shellfish. Fish tissue sampling follows standard operating procedures from the DSHS Seafood and Aquatic Life Group Survey Team Standard Operating Procedures and Quality Control/Assurance Manual. 12 The SALG bases its sampling and analysis protocols, in part, on procedures recommended by the USEPA's Guidance for Assessing Chemical Contaminant Data for Use in Fish Advisories, Volume

1.¹³ Advice and direction are also received from the legislatively mandated *State of Texas Toxic Substances Coordinating Committee Fish Sampling Advisory Subcommittee*.¹⁴ Samples usually represent species, trophic levels, and legal-sized specimens available for consumption from a water body. When practical, the DSHS collects samples from two or more sites within a water body to better characterize geographical distributions of contaminants.

Fish Sampling Methods and Description of the Fosdic Lake 2014 Sample Set

In April 2014, the SALG staff collected 10 fish samples from Fosdic Lake. Risk assessors used data from these fish to assess the potential for adverse human health outcomes from consuming fish from this body of water.

Because Fosdic Lake (7-acres) is small, the SALG did not select sample sites to provide spatial coverage of the study area; rather, the group utilized the entire lake as a single "site" (Figure 1). Species collected represent distinct ecological groups (i.e. predators and bottom-dwellers) that have some potential to bio-accumulate chemical contaminants, have a wide geographic distribution, are of local recreational fishing value, and/or that anglers and their families commonly consume. The 10 fish collected from Fosdic Lake represent all species targeted for collection from this water body (Table 1). The list below contains the number of each target species, listed in descending order collected for this study: largemouth bass (8) and redear sunfish (2).

The SALG utilized a boat-mounted electrofisher to collect fish. The SALG staff conducted electrofishing activities during daylight hours using pulsed direct current (Smith Root 5.0 GPP GPP electrofishing system settings: 4.0-6.0 amps, 60 pulses per second [pps], low range, 500 volts, 80% duty cycle and 1.0-2.0 amps, 15 pps, low range, 500 volts, 100% duty cycle) to stun fish that crossed the electric field in the water in front of the boat. Staff used dip nets over the bow of the boat to retrieve stunned fish, netting only fish pre-selected as target samples. Staff immediately stored retrieved samples on wet ice in large coolers to enhance tissue preservation.

The SALG staff processed fish onsite at the Fosdic Lake. Staff weighed each sample to the nearest gram (g) on an electronic scale and measured total length (TL; tip of nose to tip of tail fin) to the nearest millimeter (mm; Table 1). All TL measurements were converted to inches for use in this report. After weighing and measuring a fish, staff used a cutting board covered with aluminum foil and a fillet knife to prepare two skin-off fillets from each fish. The foil was changed and knife cleaned with distilled water after each sample was processed. The SALG staff wrapped fillet(s) in two layers of fresh aluminum foil, placed in an unused, clean, pre-labeled plastic freezer bag, and stored on wet ice in an insulated chest until further processing. The SALG staff transported tissue samples on wet ice to their Austin, Texas headquarters, where the samples were stored temporarily at -5° Fahrenheit (-20° Celsius) in a locked freezer. The freezer key is accessible only to authorized SALG staff members to ensure chain of custody while samples are in the possession of agency staff. The SALG delivered the frozen fish tissue samples

to the Geochemical and Environmental Research Group (GERG) Laboratory, Texas A&M University, College Station, Texas, for contaminant analysis.

Fish Age Estimation

The SALG staff removed sagittal otoliths from largemouth bass and redear sunfish samples for age estimation. The SALG staff followed otolith extraction procedures recommended by the Gulf States Marine Fisheries Commission (GSMFC) and unpublished procedures recommended by the Texas Parks and Wildlife Department (TPWD).^{15, 16} Staff performed all otolith extractions on each fish sample after the preparation of the two skin-off fillets for chemical contaminant analysis. Following extraction, staff placed otoliths in an individually labeled coin envelope and then in a plastic freezer bag to transport to their Austin, Texas headquarters. Staff processed otoliths and estimated ages according to procedures recommended by the GSMFC and TPWD.^{15, 16}

Analytical Laboratory Information

The GERG personnel documented receipt of the 10 Fosdic Lake samples and recorded the condition of each sample along with its DSHS identification number. Using established USEPA methods, the GERG laboratory analyzed fish fillets from the Fosdic Lake for inorganic and organic contaminants commonly identified in polluted environmental media. Analyses included seven metals (arsenic, cadmium, copper, lead, total mercury, selenium, and zinc), 123 semivolatile organic compounds (SVOCs), 70 volatile organic compounds (VOCs), 34 pesticides, 209 PCB congeners, d, 17 and 17 polychlorinated dibenzofurans and/or dibenzo-p-dioxins (PCDDs/PCDFs) congeners. The laboratory analyzed all 10 samples for mercury and PCBs. A subset of five of the original 10 samples was analyzed for the following contaminant groups: metals, pesticides, PCDDs/PCDFs, SVOCs, and VOCs. 18 The SALG risk assessors selected the subset of samples based on target species and size class selection procedures outlined in SALG standard operating procedures (SOPs). In addition to SALG SOPs, if available, the SALG risk assessors use TPWD creel surveys to determine the species of fish most frequently harvested from the body of water being evaluated and choose large specimens of the selected species of fish. The SALG risk assessors choose large fish to assess conservatively contaminant exposure when evaluating small sample sizes.

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^d A PCB congener is any single, unique well-defined chemical compound in the PCB category. The name of a congener specifies the total number of chlorine substituents and the position of each chlorine (e.g., 4,4' dichlorobiphenyl is a congener comprising the biphenyl structure with two chlorine substituents, one on each of the number 4 carbons of the two rings. In 1980, a numbering system was developed, which assigned a sequential number to each of the 209 PCB congeners.

Details of Some Analyses with Explanatory Notes

<u>Arsenic</u>

The GERG laboratory analyzed five fish samples for total (inorganic arsenic + organic arsenic = total arsenic) arsenic. Although the proportions of each form of arsenic may differ among fish species, under different water conditions, and, perhaps, with other variables, the scientific literature suggests that well over 90% of arsenic in fish is likely organic arsenic — a form of arsenic that is virtually non-toxic to humans. ¹⁹ The DSHS, taking a conservative approach, estimates 10% of the total arsenic in any fish is inorganic arsenic and derives estimates of inorganic arsenic concentration in each fish by multiplying the reported total arsenic concentration in the sample by a factor of 0.1.

Mercury

Nearly all mercury in upper trophic level fish three years of age or older is methylmercury.²⁰ Thus, the total mercury concentration in a fish of legal size for possession in Texas serves well as a surrogate for methylmercury concentration. Because methylmercury analyses are difficult to perform accurately and are more expensive than total mercury analyses, the USEPA recommends that states determine total mercury concentration in a fish and that – to protect human health – states conservatively assume that all reported mercury in fish or shellfish is methylmercury. The GERG laboratory thus analyzed fish tissues for total mercury. In its risk characterizations, the DSHS compares mercury concentrations in tissues to a comparison value derived from the Agency for Toxic Substances and Disease Registry's (ATSDR) minimal risk level (MRL) for methylmercury.²¹ (In these risk characterizations, the DSHS may interchangeably utilize the terms "mercury," "methylmercury," or "organic mercury" to refer to methylmercury in fish).

Percent Lipids

The percent lipids content (wet weight basis) of a tissue sample is defined as the percent of material extracted from biological tissue with methylene chloride.²² A tissue sample is extracted with methylene chloride in the presence of sodium sulfate. An aliquot of the extract is removed for lipid determination, filtered and concentrated to a known volume. A subsample is removed, the solvent is evaporated, the lipid residue weighed, and the percent lipid content is determined.

Polychlorinated Biphenyls (PCBs)

For PCBs, the USEPA suggests that each state measures congeners of PCBs in fish and shellfish rather than homologs^e or Aroclors^{®f} because the USEPA considers congener analysis the most sensitive technique for detecting PCBs in environmental media. 18, 23 Although only about 130 PCB congeners were routinely present in PCB mixtures manufactured and commonly used in the United States (US), the GERG laboratory analyzes and reports the presence and concentrations of all 209 possible PCB congeners. From the congener analyses, the laboratory also computes and reports concentrations of PCB homologs and of Aroclor® mixtures. Despite the USEPA's suggestion that the states utilize PCB congeners rather than Aroclors® or homologs for toxicity estimates, the toxicity literature does not reflect state-of-the-art laboratory science. To accommodate this inconsistency, the DSHS utilizes recommendations from the National Oceanic and Atmospheric Administration (NOAA),²⁴ from McFarland and Clarke,²⁵ and from the USEPA's guidance documents for assessing contaminants in fish and shellfish. 13, 18 Based on evaluation of these recommendations, the DSHS selected 43 of 209 congeners to characterize "total" PCBs. The referenced authors chose to use congeners that were relatively abundant in the environment, were likely to occur in aquatic life, and likely to show toxic effects. SALG risk assessors summed the 43 congeners to derive "total" PCB concentration in each sample. SALG risk assessors then averaged the summed congeners within each group (e.g., fish species, sample site, or combination of species and site) to derive a mean PCB concentration for each group.

Using only a few PCB congeners to determine total PCB concentrations could underestimate PCB levels in fish tissue. Nonetheless, the method complies with expert recommendations on evaluation of PCBs in fish or shellfish. Therefore, SALG risk assessors compare average PCB concentrations of the 43 congeners with health assessment comparison (HAC) values derived from information on PCB mixtures held in the USEPA's Integrated Risk Information System (IRIS) database. RISI currently contains systemic toxicity information for three Aroclor mixtures: Aroclors 1016, 1248, and 1254. IRIS does not contain complete information for all mixtures. For instance, IRIS has derived reference doses (RfDs) for Aroclors 1016 and 1254. Aroclor 1016 was a commercial mixture produced in the latter years of commercial production of PCBs in the United States. Aroclor 1016 was a fraction of Aroclor 1254 that was supposedly devoid of dibenzofurans, in contrast to Aroclor 1254. Systemic toxicity estimates in the present document reflect comparisons derived from the USEPA's RfD for Aroclor 1254 because Aroclor

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^e PCB homologs are subcategories of PCB congeners having equal numbers of chlorine substituents (e.g., the tetrachlorobiphenyls are all PCB congeners with exactly four chlorine substituents that may be in any arrangement.

f Aroclor is a PCB mixture produced from 1930 to 1979. It is one of the most commonly known trade names for PCB mixtures. There are many types of Aroclors and each has a distinguishing suffix number that indicates the degree of chlorination. The numbering standard is as follows: The first two digits refer to the number of carbon atoms in the phenyl rings and the third and fourth digits indicate the percentage of chlorine by mass in the mixture (e.g., Aroclor 1254 means that the mixture has 12 carbon atoms and contains 54% chlorine by weight.).

1254 contains many of the 43 congeners selected by McFarland and Clark and NOAA. As of yet, IRIS does not contain information on the systemic toxicity of individual PCB congeners.

For assessment of cancer risk from exposure to PCBs, the SALG uses the USEPA's highest slope factor of 2.0 milligram per kilogram per day (mg/kg/day) to calculate the probability of lifetime excess cancer risk from PCB ingestion. The SALG based its decision to use the most conservative slope factor available for PCBs on factors, such as food chain exposure; the presence of dioxin-like, tumor-promoting, or persistent congeners; and, the likelihood of early-life exposure.²⁶

Calculation of Dioxin Toxicity Equivalence (TEQ)

PCDDs/PCDFs are families of aromatic chemicals containing one to eight chlorine atoms. The molecular structures differ not only with respect to the number of chlorines on the molecule, but also with the positions of those chlorines on the carbon atoms of the molecule. The number and positions of the chlorines on the dibenzofuran or dibenzo-p-dioxin nucleus directly affects the toxicity of the various congeners. Toxicity increases as the number of chlorines increases to four chlorines, then decreases with increasing numbers of chlorine atoms - up to a maximum of eight. With respect to the position of chlorines on the dibenzo-p-dioxin/dibenzofuran nucleus, it appears that those congeners with chlorine substitutions in the 2, 3, 7, and 8 positions are more toxic than congeners with chlorine substitutions in other positions. To illustrate, the most toxic form of PCDDs is 2,3,7,8-tetrachlorodibenzo-p-dioxin (2,3,7,8-TCDD), a 4-chlorine molecule having one chlorine substituted for hydrogen at each of the 2, 3, 7, and 8 carbon positions on the dibenzo-p-dioxin. To gain some measure of toxic equivalence, 2,3,7,8-TCDD assigned a toxicity equivalency factor (TEF) of 1.0 – is the standard against which other congeners are measured. Other congeners are given weighting factors, or TEFs, of 1.0 or less based on experiments comparing the toxicity of the congener relative to that of 2,3,7,8-TCDD.28, 29

Using this technique, the DSHS converted PCDD or PCDF congeners in each tissue sample from the present survey to toxic equivalent concentrations (TEQs) by multiplying each congener's concentration by its TEF, producing a dose roughly equivalent in toxicity to that of the same dose of 2,3,7,8-TCDD. The total TEQ for any sample is the sum of the TEQs for each of the congeners in the sample, calculated according to the following formula.³⁰

CI = concentration of a given congener
TEF = toxicity equivalence factor for the given congener
n = # of congeners
i = initial congener
\$\mathcal{S}\$ = sum

Derivation and Application of Health-Based Assessment Comparison Values for Systemic (Noncarcinogenic) Effects (HAC_{nonca}) of Consumed Chemical Contaminants

The effects of exposure to any hazardous substance depend, among other factors, on the dose, the route of exposure, the duration of exposure, the manner in which the exposure occurs, the genetic makeup, personal traits and habits of the exposed, or the presence of other chemicals.³¹ People who regularly consume contaminated fish or shellfish conceivably suffer repeated low-dose exposures to contaminants in fish or shellfish over extended periods (episodic exposures to low doses). Such exposures are unlikely to result in acute toxicity but may increase risk of subtle, chronic, and/or delayed adverse health effects that may include: cancer, benign tumors; birth defects; infertility; blood disorders; brain damage; peripheral nerve damage; lung disease; and kidney disease.³¹

If diverse species of fish or shellfish are available, the SALG presumes that people eat a variety of species from a water body. Further, SALG risk assessors assume that most fish species are mobile. SALG risk assessors may combine data from different fish species and/or sample sites within a water body to evaluate mean contaminant concentrations of toxicants in all samples as a whole. This approach intuitively reflects consumers' likely exposure over time to contaminants in fish or shellfish from any water body but may not reflect the reality of exposure at a specific water body or a single point in time. The DSHS reserves the right to project risks associated with ingestion of individual species of fish or shellfish from separate collection sites within a water body or at higher than average concentrations (e.g., the upper 95 percent confidence limit on the mean). The SALG evaluates contaminants in fish or shellfish by comparing the mean or the 95% upper confidence limit on the mean concentration of a contaminant to its HAC value (e.g., in mg/kg) for non-cancer or cancer endpoints. The mean is the preferred comparison statistic. However, the 95% upper confidence limit may be used when evaluating small sample sizes.

In deriving HAC values for systemic (noncarcinogenic; HAC_{nonca}) effects, the SALG assumes a standard adult weighs 70 kilograms (kg) and consumes 30 g of fish or shellfish per day (about one eight-ounce meal per week) and uses the USEPA's RfD³² or the ATSDR's chronic oral MRLs.³³ When RfDs or MRLs are not available the SALG may use a Food and Nutrition Board, Institute of Medicine, National Academies tolerable upper intake level (UL) for nutrients.^g The USEPA defines an RfD as

An estimate of a daily oral exposure for a given duration to the human population (including susceptible subgroups) that is likely to be without an appreciable risk of adverse health effects over a lifetime.³⁴

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^g A tolerable upper intake level (UL) is the highest average daily nutrient intake level that is likely to pose no risk of adverse health effects to almost all individuals in the general population. As intake increases above the UL, the potential risk of adverse effects may increase. The UL represents total intake from food, water, and supplements.

The USEPA also states that the RfD

... is derived from a BMDL (benchmark dose lower confidence limit), a NOAEL (no observed adverse effect level), a LOAEL (lowest observed adverse effect level), or another suitable point of departure, with uncertainty/variability factors applied to reflect limitations of the data used. [Durations include acute, short-term, subchronic, and chronic and are defined individually in this glossary] and RfDs are generally reserved for health effects thought to have a threshold or a low dose limit for producing effects.³⁴

The ATSDR uses a similar technique to derive its MRLs.³³ The DSHS divides the estimated daily dose derived from the measured concentration in fish tissue by the contaminant's RfD or MRL to derive a hazard quotient (HQ). The USEPA defines an HQ as

...the ratio of the estimated exposure dose of a contaminant (mg/kg/day) to the contaminant's RfD or MRL (mg/kg/day).³⁵

Note that, according to the USEPA, a linear increase in the HQ for a toxicant does not imply a linear increase in the likelihood or severity of systemic adverse effects. Thus, an HQ of 4.0 does not mean the concentration in the dose will be four times as toxic as that same substance would be if the HQ were equal to 1.0. An HQ of 4.0 also does not imply that adverse events will occur four times as often as if the HQ for the substance in question were 1.0. Rather, the USEPA suggests that an HQ or a hazard index (HI) – defined as the sum of HQs for contaminants to which an individual is exposed simultaneously – that computes to less than 1.0 should be interpreted as "no cause for concern" whereas, an HQ or HI greater than or equal to 1.0 "should indicate some cause for concern."

The SALG does not utilize HQs to determine the likelihood of occurrence of adverse systemic (noncarcinogenic) health effects. Instead, in a manner similar to the USEPA's decision process, the SALG may utilize computed HQs as a qualitative measurement. Qualitatively, HQs less than 1.0 are unlikely to be cause for concern while HQs greater than or equal to 1.0 might suggest the recommendation of a regulatory action to ensure protection of public health. Similarly, risk assessors at the DSHS may utilize an HQ to determine the need for further study of a water body's fauna. Notwithstanding the above discussion, the oral RfD derived by the USEPA represents chronic consumption. Thus, regularly eating fish containing a toxic chemical, the HQ of which is less than 1.0 is unlikely to cause adverse systemic health effects, whereas routine consumption of fish or shellfish in which the HQ equals or exceeds 1.0 represents a qualitatively unacceptable increase in the likelihood of systemic adverse health outcomes.

Although the DSHS utilizes chemical specific RfDs when possible, if an RfD is not available for a contaminant, the USEPA advises risk assessors to consider evaluating the contaminant by comparing it to the published RfD (or the MRL) of a contaminant of similar molecular structure or one with a similar mode or mechanism of action. For instance, Aroclor® 1260 has no RfD, so

the DSHS uses the reference dose for Aroclor 1254 to assess the likelihood of systemic (noncarcinogenic) effects of Aroclor 1260.³³

In developing oral RfDs and MRLs, federal scientists review the extant literature to devise NOAELs, LOAELs, or benchmark doses (BMDs) from experimental studies. Uncertainty factors are then utilized to minimize potential systemic adverse health effects in people who are exposed through consumption of contaminated materials by accounting for certain conditions that may be undetermined by the experimental data. These include extrapolation from animals to humans (interspecies variability), intra-human variability, and use of a subchronic study rather than a chronic study to determine the NOAEL, LOAEL, or BMD, and database insufficiencies. ^{32,34} Vulnerable groups such as women who are pregnant or lactating, women who may become pregnant, infants, children, people with chronic illnesses, those with compromised immune systems, the elderly, or those who consume exceptionally large servings are considered sensitive populations by risk assessors and USEPA. These sensitive groups also receive special consideration in calculation of an RfD.³⁴

The primary method for assessing the toxicity of component-based mixtures of chemicals in environmental media is the HI. The USEPA recommends HI methodology for groups of toxicologically similar chemicals or chemicals that affect the same target organ. The HI for the toxic effects of a chemical mixture on a single target organ is actually a simulated HQ calculated as if the mixture were a single chemical. The default procedure for calculating the HI for the exposure mixture is to add the hazard quotients (the ratio of the external exposure dose to the RfD) for all the mixture's component chemicals that affect the same target organ (e.g., the liver). The toxicity of a particular mixture on the liver represented by the HI should approximate the toxicity that would have occurred were the observed effects caused by a higher dose of a single toxicant (additive effects). The components to be included in the HI calculation are any chemical components of the mixture that show the effect described by the HI, regardless of the critical effect from which the RfD came. Assessors should calculate a separate HI for each toxic effect.

Because the RfD is derived for the critical effect (the "toxic effect occurring at the lowest dose of a chemical"), an HI computed from HQs based on the RfDs for the separate chemicals may be overly conservative. That is, using RfDs to calculate HIs may overestimate health risks from consumption of specific mixtures for which no experimentally derived information is available.

The USEPA states that

the HI is a quantitative decision aid that requires toxicity values as well as exposure estimates. When each organ-specific HI for a mixture is less than one and all relevant effects have been considered in the assessment, the exposure being assessed for potential systemic toxicity should be interpreted as unlikely to result in significant toxicity.

And

When any effect-specific HI exceeds one, concern exists over potential toxicity. As more HIs for different effects exceed one, the potential for human toxicity also increases.

Thus,

Concern should increase as the number of effect-specific HI's exceeding one increases. As a larger number of effect-specific HIs exceed one, concern over potential toxicity should also increase. As with HQs, this potential for risk is not the same as probabilistic risk; a doubling of the HI does not necessarily indicate a doubling of toxic risk.

Derivation and Application of Health-Based Assessment Comparison Values for Application to the Carcinogenic Effects (HAC_{ca}) of Consumed Chemical Contaminants

The DSHS calculates cancer-risk comparison values (HAC_{ca}) from the USEPA's chemical-specific cancer potency factors (CPFs), also known as cancer slope factors (CSFs), derived through mathematical modeling from carcinogenicity studies. For carcinogenic outcomes, the DSHS calculates a theoretical lifetime excess risk of cancer for specific exposure scenarios for carcinogens, using a standard 70-kg body weight and assuming an adult consumes 30 grams of edible tissue per day. The SALG risk assessors incorporate two additional factors into determinations of theoretical lifetime excess cancer risk: (1) an acceptable lifetime risk level (ARL)³⁴ of one excess cancer case in 10,000 persons whose average daily exposure is equivalent; and, (2) daily exposure for 30 years, a modification of the 70-year lifetime exposure assumed by the USEPA. Comparison values used to assess the probability of cancer do not contain "uncertainty" factors. However, conclusions drawn from probability determinations infer substantial safety margins for all people by virtue of the models utilized to derive the slope factors (cancer potency factors) used in calculating the HAC_{ca}.

Because the calculated comparison values (HAC values) are conservative, exceeding a HAC value does not necessarily mean adverse health effects will occur. The perceived strict demarcation between acceptable and unacceptable exposures or risks is primarily a tool used by risk managers along with other information to make decisions about the degree of risk incurred by those who consume contaminated fish or shellfish. Moreover, comparison values for adverse health effects do not represent sharp dividing lines (obvious demarcations) between safe and unsafe exposures. For example, the DSHS considers it unacceptable when consumption of four or fewer meals per month of contaminated fish or shellfish would result in exposure to contaminant(s) in excess of a HAC value or other measure of risk. The DSHS also advises people who wish to minimize exposure to contaminants in fish or shellfish to eat a variety of fish and/or shellfish and to limit consumption of those species most likely to contain toxic contaminants. The DSHS aims to protect vulnerable subpopulations with its consumption advice, assuming that advice protective of vulnerable subgroups will also protect the general

population from potential adverse health effects associated with consumption of contaminated fish or shellfish.

Children's Health Considerations

The DSHS recognizes that fetuses, infants, and children may be uniquely susceptible to the effects of toxic chemicals and suggests that exceptional susceptibilities demand special attention. ^{36, 37} Windows of special vulnerability (known as "critical developmental periods") exist during development. Critical periods occur particularly during early gestation (weeks 0 through 8) but can occur at any time during development (pregnancy, infancy, childhood, or adolescence) at times when toxicants can impair or alter the structure or function of susceptible systems.³⁸ Unique early sensitivities may exist after birth because organs and body systems are structurally or functionally immature at birth, continuing to develop throughout infancy, childhood, and adolescence. Developmental variables may influence the mechanisms or rates of absorption, metabolism, storage, or excretion of toxicants. Any of these factors could alter the concentration of biologically effective toxicant at the target organ(s) or could modulate target organ response to the toxicant. Children's exposures to toxicants may be more extensive than adults' exposures because children consume more food and liquids in proportion to their body weights than adults consume. Infants can ingest toxicants through breast milk, an exposure pathway that often goes unrecognized. Nonetheless, the advantages of breastfeeding outweigh the probability of significant exposure to infants through breast milk and women are encouraged to continue breastfeeding and to limit exposure of their infants by limiting intake of the contaminated foodstuff. Children may experience effects at a lower exposure dose than might adults because children's organs may be more sensitive to the effects of toxicants. Stated differently, children's systems could respond more extensively or with greater severity to a given dose than would an adult organ exposed to an equivalent dose of a toxicant. Children could be more prone to developing certain cancers from chemical exposures than are adults.³⁹ In any case, if a chemical or a class of chemicals is observed to be, or is thought to be, more toxic to fetuses, infants, or children, the constants (e.g., RfD, MRL, or CPF) are usually modified further to assure the immature systems' potentially greater susceptibilities are not perturbed.³² Additionally, in accordance with the ATSDR's Child Health Initiative⁴⁰ and the USEPA's National Agenda to Protect Children's Health from Environmental Threats, 41 the DSHS further seeks to protect children from the possible negative effects of toxicants in fish by suggesting that this potentially sensitive subgroup consume smaller quantities of contaminated fish or shellfish than adults consume. Thus, the DSHS recommends that children weighing 35 kg or less and/or who are 11 years of age or younger limit exposure to contaminants in fish or shellfish by eating no more than four-ounces per meal of the contaminated species. The DSHS also recommends that consumers spread these meals over time. For instance, if the DSHS issues consumption advice that recommends consumption of no more than two meals per month of a contaminated species, those children should eat no more than 24 four ounce meals of the contaminated fish or shellfish per year and should not eat such fish or shellfish more than twice per month.

Data Analysis and Statistical Methods

The SALG risk assessors imported Excel[©] files into Systat[®] statistical software, version 13.1 installed on IBM-compatible microcomputers (Dell, Inc), using Systat® to generate descriptive statistics (mean, 95% confidence limits of the arithmetic mean, standard deviation, median, minimum, and maximum concentrations) for reported chemical contaminants. 42 In computing descriptive statistics, SALG risk assessors utilized ½ the reporting limit (RL) for analytes designated as not detected (ND) or estimated (J-values). h The SALG risk assessors calculated PCDDs/PCDFs descriptive statistics using estimated concentrations (J-values) and assuming zero for PCDDs/PCDFs designated as ND. The change in methodology for computing PCDDs/PCDFs descriptive statistics is due to the proximity of the reporting limits to the HAC value. Assuming ½ the RL for PCDDs/PCDFs designated as ND or J-values would unnecessarily overestimate the concentration of PCDDs/PCDFs in each fish tissue sample. The SALG used the descriptive statistics from the above calculations to produce the present report. The SALG employed Microsoft Excel® spreadsheets to create figures, to compute HAC_{nonca} and HAC_{ca} values for contaminants, and to calculate HQs, HIs, cancer risk probabilities, and meal consumption limits for fish from Fosdic Lake. 43 When lead concentrations in fish or shellfish are high, SALG risk assessors may utilize the USEPA's Interactive Environmental Uptake Bio-Kinetic (IEUBK) model to determine whether consumption of lead-contaminated fish could cause a child's blood lead (PbB) level to exceed the Centers for Disease Control and Prevention's (CDC) lead concentration of concern in children's blood (5 mcg/dL).^{44, 45}

RESULTS

The GERG laboratory completed analyses and electronically transmitted the results of the Fosdic Lake samples collected April 2014 to the SALG in August 2014. The laboratory reported the analytical results for metals, pesticides, PCBs, PCDDs/PCDFs, SVOCs, and VOCs.

For reference, Table 1 contains a list of fish samples collected by sample site. Tables 2.1–2.2 present the results of metals analyses. Tables 3 and 4 contain summary results for pesticides and PCBs, respectively. Table 5 summarizes the PCDD/PCDF analyses. Table 6 contains summary results for VOCs (i.e., trichlorofluoromethane and naphthalene). This report does not display SVOC data because these contaminants were not present at concentrations of concern in fish collected from Fosdic Lake during the described survey. Unless otherwise stated, table summaries present the number of samples with detected concentrations of contaminants, the

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h "J-value" is standard laboratory nomenclature for analyte concentrations that are detected and reported below the reporting limit (<RL). The reported concentration is considered an estimate, quantitation of which may be suspect and may not be reproducible. The DSHS treats J-Values as "not detected" in its statistical analyses of a sample set.

The SALG risk assessors' rationale for computing PCDDs/PCDFs descriptive statistics using the aforementioned method is based on the proximity of the laboratory reporting limits and the health assessment comparison value for PCDDs/PCDFs. Thus, applying the standard SALG method utilizing ½ the reporting limit for analytes designated as not detected (ND) or estimated (J) will likely overestimate the PCDDs/PCDFs fish tissue concentration.

number of samples tested, the mean concentration and standard deviation, and the minimum and the maximum concentrations. In the tables, results may be reported as ND, below detection limit (BDL) for estimated concentrations or "J-values", or as concentrations at or above the reporting limit (RL).

Inorganic Contaminants

Arsenic, Cadmium, Copper, Lead, Selenium, and Zinc

The GERG laboratory analyzed a subset of five fish tissue samples (largemouth bass [n = 3] and redear sunfish [n = 2]) for six inorganic contaminants and 10 samples for mercury. All fish tissue samples from Fosdic Lake contained concentrations > RL of mercury, selenium, and zinc (Table 2.2).

The SALG evaluated three toxic metalloids (arsenic, cadmium, and lead) having no known human physiological function in the samples collected from Fosdic Lake. One of five fish analyzed contained arsenic ranging from BDL–0.132 mg/kg (Table 2.1). All five samples evaluated for cadmium and lead contained estimated concentrations below the RL (Table 2.2).

Three of the metalloids analyzed are essential trace elements: copper, selenium, and zinc. All five samples evaluated for copper contained estimated concentrations below the RL (Table 2.2). All fish tissue samples contained selenium and zinc. Selenium concentrations ranged from 0.143–0.274 mg/kg with a mean of 0.224±0.054 mg/kg (Table 2.2). The mean zinc concentration in fish tissue samples from Fosdic Lake was 5.215±0.945 mg/kg.

Mercury

All fish tissue samples evaluated from Fosdic Lake contained mercury (Tables 2.2). Mercury concentrations ranged from 0.029–0.322 mg/kg. The mean mercury concentration for the 10 fish tissue samples analyzed was 0.183±0.080 mg/kg (Table 2.2).

Largemouth bass

Eight largemouth bass ranging from 13.9 to 16.5 inches TL (\overline{X} – 15.1 inches TL) and from four to five years of age were analyzed for mercury (Table 1). Eighty eight percent of the largemouth bass samples examined were of legal size (\geq 14 inches TL). Mercury concentrations ranged from 0.162 to 0.322 mg/kg with a mean of 0.214±0.048 mg/kg (Table 2.2).

Redear sunfish

Two redear sunfish ranging from 8.3 to 10.2 inches TL (\overline{X} – 9.3 inches TL) and from two to four years of age were analyzed for mercury (Table 1). Currently, there is no minimum length limit for redear sunfish in Texas waters. ⁴⁶ Mercury concentrations ranged from 0.029 to 0.088 mg/kg with a mean of 0.059±0.042 mg/kg (Table 2.2).

Organic Contaminants

Pesticides

All samples examined contained concentrations of chlordane, 4,4'-dichlorodiphenyldichloroethylene (DDE), dieldrin, and endrin. Chlordane concentrations ranged from 0.0028 to 0.0183 mg/kg with a mean of 0.0069±0.0064 mg/kg (Table 3). Total dichlorodiphenyltrichloroethane (DDT) [2,4'-DDE+4,4'-DDE+2,4'-DDD+2,4'-DDT+4,4'-DDT] ranged from 0.0027 to 0.0156 mg/kg with a mean 0.0065±0.0052 mg/kg (Table 3). Dieldrin concentrations ranged from 0.0004 to 0.0022 mg/kg (Table 3.). The mean endrin concentrations in fish tissue samples from Fosdic Lake were 0.0021±0.0020 (Table 3.) Trace to low concentrations of 2,4'-DDE, 2,4'-DDD, 2,4'-DDT, 4,4'-DDT, heptachlor epoxide, hexachlorobenzene, and pentachlorobenzene were present in one or more fish samples (data not presented).

PCBs

All fish tissue samples evaluated from Fosdic Lake contained PCBs (Tables 4). Across all species, PCB concentrations ranged from 0.016 to 0.054 mg/kg. The mean PCB concentration for the 10 fish tissue samples analyzed was 0.026±0.011 mg/kg (Table 4).

Largemouth bass

PCB concentrations ranged from 0.016-0.054 mg/kg with a mean of 0.027 ± 0.012 mg/kg and a median of 0.023 mg/kg (n = 8; Table 4).

Redear sunfish

PCB concentrations ranged from 0.019-0.021 mg/kg with a mean of 0.020 ± 0.001 mg/kg (n=2; Table 4).

PCDDs/PCDFs

Four of five fish tissue samples contained at least one of the 17 PCDD/PCDF congeners ranging from ND-0.339 TEQ pg/g with a mean of 0.151 ± 0.145 TEQ pg/g and a median of 0.106 TEQ pg/g (Table 5). No samples contained all 17 congeners (data not shown).

<u>SVOCs</u>

The GERG laboratory analyzed a subset of five Fosdic Lake fish tissue samples for SVOCs. Quantifiable concentrations > RL were reported for diethyl phthalate in one fish sample (data not presented). Estimated concentrations of acetophenone, benzoic acid, bis (2-ethylhexyl)

phthalate, and phenol were present in one or more fish samples analyzed (data not presented). The laboratory detected no other SVOCs in fish from Fosdic Lake.

VOCs

The GERG laboratory reported the five fish tissue samples selected for analysis from Fosdic Lake to contain quantifiable concentrations > RL of one or more VOCs: acetone; 2-butanone; methylene chloride; naphthalene; and trichlorofluoromethane (all data not presented in tables). Trichlorofluoromethane concentrations ranged from 0.0111–0.0274 mg/kg with a mean of 0.0155±0.0068 mg/kg. Naphthalene concentrations ranged from ND–0.0092 mg/kg (Table 6.) Estimated quantities of 1,2,3-trichlorobenzene, 1,2,4-trichlorobenzene, and benzene were also present in one or more fish tissue samples analyzed from Fosdic Lake (data not presented).

The Seafood and Aquatic Life Group Survey Team Standard Operating Procedures and Quality Control/Assurance Manual contain a complete list of the 70 VOCs selected for analysis. Numerous VOCs were also identified in one or more of the procedural blanks, indicating the possibility that these compounds were introduced during sample preparation. VOC concentrations < RL are difficult to interpret due to their uncertainty and may represent a false positive. The presence of many VOCs at concentrations < RL may be the result of incomplete removal of the calibration standard from the adsorbent trap, so they are observed in the blank. VOC analytical methodology requires that the VOCs be thermally released from the adsorbent trap, transferred to the gas chromatograph (GC), and into the mass spectrometer (MS) for quantification.

DISCUSSION

Risk Characterization

Because variability and uncertainty are inherent to quantitative assessment of risk, the calculated risks of adverse health outcomes from exposure to toxicants can be orders of magnitude above or below actual risks. Variability in calculated and in actual risk may depend upon factors such as the use of animal instead of human studies, use of subchronic rather than chronic studies, interspecies variability, intra-species variability, and database insufficiency. Since most factors used to calculate comparison values result from experimental studies conducted in the laboratory on nonhuman subjects, variability and uncertainty might arise from the study chosen as the "critical" one, the species/strain of animal used in the critical study, the target organ selected as the "critical organ," exposure periods, exposure route, doses, or uncontrolled variations in other conditions. Despite such limitations, risk assessors must calculate parameters to represent potential toxicity to humans who consume contaminants in fish and other environmental media. The DSHS calculated risk parameters for systemic (noncancerous) and carcinogenic endpoints in those who would consume fish from the Fosdic Lake. Conclusions and recommendations predicated upon the stated goal of the DSHS to protect human health follow the discussion of the relevance of findings to risk.

Characterization of Systemic (Noncarcinogenic) Health Effects from Consumption of Fish from Fosdic Lake

Inorganic Contaminants

None of the species of fish evaluated contained arsenic, cadmium, copper, lead, mercury, selenium, or zinc at concentrations that equaled or exceeded DSHS guidelines for protection of human health or would likely cause systemic (noncancerous) risk to human health from consumption of fish from Fosdic Lake.

Organic Contaminants

PCBs were observed in one largemouth bass from Fosdic Lake that equaled or exceeded its respective HAC_{nonca} (0.047 mg/kg Tables 4 and 8). The mean PCB concentration for largemouth bass and all fish combined did not exceed the HAC_{nonca} for PCBs or an HQ of 1.0 (Tables 4 and 8). None of the species of fish evaluated contained any other organic contaminants at concentrations that equaled or exceeded DSHS guidelines for protection of human health or would likely cause systemic (noncarcinogenic) risk to human health from consumption of fish from Fosdic Lake.

Characterization of Theoretical Lifetime Excess Cancer Risk from Consumption of Fish from the Fosdic Lake

The USEPA classifies arsenic, most chlorinated pesticides, PCBs, and PCDDs/PCDFs as human carcinogens. Arsenic, chlordane, DDT (total), dieldrin, PCBs, and PCDDs/PCDFs were present in fish samples analyzed from Fosdic Lake. None of the species of fish evaluated contained any carcinogen concentrations that would increase the risk of cancer to exceed the DSHS guideline for protection of human health of one excess cancer in 10,000 equally exposed individuals.

Characterization of Calculated Cumulative Systemic (Noncarcinogenic) Health Effects and of Cumulative Excess Lifetime Cancer Risk from Consumption of Fish from Fosdic Lake

Cumulative Systemic (Noncarcinogenic) Health Effects

Cumulative systemic (noncarcinogenic) effects of toxicants may occur if more than one contaminant acts upon the same target organ or acts by the same mode or mechanism of action. PCBs and PCDDs/PCDFs in fish from Fosdic Lake could have these properties, especially with respect to effects on the immune system. Multiple organic contaminants in Fosdic Lake fish increased the likelihood of systemic adverse health outcomes for all species of fish assayed (Table 8). The combined toxicity of PCBs and PCDDs/PCDFs in any species of fish evaluated did not exceed an HI of 1.0.

Cumulative Carcinogenic Health Effects

The SALG also queried the probability of increasing lifetime excess cancer risk from consuming fish containing multiple inorganic and organic contaminants. In most assessments of cancer risk from environmental exposures to chemical mixtures, researchers have considered any increase in cancerous or benign growths in one or more organs as cumulative, no matter the mode or mechanism of action of the contaminant. In this assessment, risk assessors added the calculated carcinogenic effect of arsenic, chlorinated pesticides, PCBs, and PCDFs/PCDDs (Table 9). In each instance, addition of the cancer risk for these chemicals increased the theoretical lifetime excess cancer risk. However, the cancer risk increase did not elevate the lifetime excess cancer risk to a level greater than the DSHS guideline for protection of human health of one excess cancer in 10,000 persons equivalently exposed for any species of fish evaluated.

CONCLUSIONS

The SALG risk assessors prepare risk characterizations to determine public health hazards from consumption of fish and shellfish harvested from Texas water bodies by recreational or subsistence fishers. If necessary, the SALG risk assessors may suggest strategies for reducing risk to the health of those who may eat contaminated fish or seafood to risk managers at the DSHS, including the Texas Commissioner of Health.

This study addressed the public health implications of consuming fish from Fosdic Lake, located in Tarrant County, Texas. Risk assessors from the SALG conclude from the present characterization of potential adverse health effects from consuming fish from Fosdic Lake that:

- 1. Confidence in the conclusions for redear sunfish is limited by sample size. Sampling a small number of fish may lead to a lack of confidence in the average contaminant levels in the fish population thus adding uncertainty to the conclusions.
- 2. Largemouth bass and redear sunfish mean concentrations for arsenic, cadmium, copper, lead, mercury, selenium, zinc, pesticides, PCBs, PCDD/PCDF TEQs, SVOCs, or VOCs, either singly or in combination, do not exceed the DSHS guidelines for protection of human health. Therefore, consumption of these species of fish containing the above-listed contaminants poses no apparent risk to human health.
- 3. The SALG was unable to collect any bottom feeding species of fish from Fosdic Lake. Bottom feeding fish (e.g., common carp and channel catfish) generally have higher lipid composition than predatory species and organic contaminants (e.g., PCBs) mostly concentrate in lipid tissue. Because of the history of organic contaminants in Fosdic Lake fish there is potential concern that consumption of bottom feeding species of fish could continue to pose risk to human health.

RECOMMENDATIONS

Risk managers at the DSHS have established criteria for issuing fish consumption advisories based on approaches suggested by the USEPA. 13, 18, 47 Risk managers at the DSHS may decide to take action to protect public health if a risk characterization confirms that people can eat four or fewer meals per month (adults: eight-ounces per meal; children: four-ounces per meal) of fish or shellfish from a water body under investigation. Risk management recommendations may be in the form of consumption advice or a ban on possession of fish from the affected water body. Fish or shellfish possession bans are enforceable under subchapter D of the Texas Health and Safety Code, part 436.061(a). 48 Declarations of prohibited harvesting areas are enforceable under the Texas Health and Safety Code, Subchapter D, parts 436.091 and 436.101.⁴⁸ The DSHS consumption advice carries no penalty for noncompliance. Consumption advisories, instead, inform the public of potential health hazards associated with consuming contaminated fish or shellfish from Texas waters. With this information, people can make informed decisions about whether and/or how much, contaminated fish or shellfish, they wish to consume. The SALG concludes from this risk characterization that consuming largemouth bass and redear sunfish from Fosdic Lake poses no apparent hazard to public health. Therefore, SALG risk assessors recommend that:

- 1. The DSHS continue Fish and Shellfish Consumption Advisory 33 issued December 20, 2007 limiting consumption of common carp to not more than two eight ounce meals per month (Table 10). The SALG was unable to collect common carp from Fosdic Lake in this survey and do not recommend discontinuation of the advisory until the SALG risk assessors can evaluate contaminant concentrations in common carp or know with absolute certainty that common carp are no longer present in Fosdic Lake.
- The DSHS advise that if any stocking of fish should occur in Fosdic Lake that harvest of stocked fish should not be allowed until SALG risk assessors evaluate sufficiently to determine if the fish are safe to consume.
- 3. As resources become available, the DSHS should continue to monitor fish from Fosdic Lake for changes or trends in contaminants of concern or contaminant concentrations that would require a change in consumption advice.

PUBLIC HEALTH ACTION PLAN

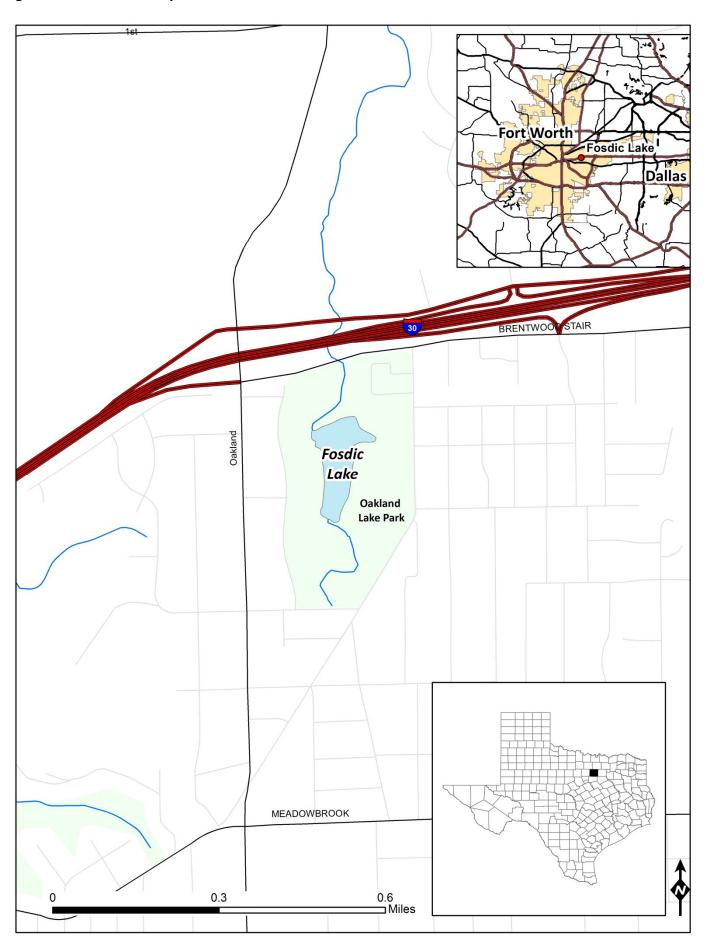
Communication to the public of new and continuing possession bans or consumption advisories, or the removal of either, is essential to effective management of risk from consuming contaminated fish. In fulfillment of the responsibility for communication, the DSHS takes several steps.

- The agency publishes fish consumption advisories and bans in a booklet available to the public through the SALG. To receive the booklet and/or the data, please contact the SALG at 512-834-6757.⁴⁹
- The SALG also posts the most current information about advisories, bans, and the removal of either on the internet at http://www.dshs.state.tx.us/seafood. The SALG regularly updates this Web site.
- The DSHS also provides the USEPA (http://epa.gov/waterscience/fish/advisories/), the TCEQ (http://www.tceq.state.tx.us) with information on all consumption advisories and possession bans. Each year, the TPWD informs the public of consumption advisories and fishing bans on its Web site and in an official downloadable PDF file containing general hunting and fishing regulations available at http://www.tpwd.state.tx.us/publications/pwdpubs/media/outdoorannual 2014 15.pdf. A booklet containing this information is available at all establishments selling Texas fishing licenses. https://www.tpwd.state.tx.us/publications/pwdpubs/media/outdoorannual 2014 15.pdf. A booklet containing this information is available at all establishments selling Texas fishing licenses. https://www.tpwd.state.tx.us/publications/pwdpubs/media/outdoorannual 2014 15.pdf.

Communication to the public of scientific information related to this risk characterization and information for environmental contaminants found in seafood is essential to effective risk management. To achieve this responsibility for communication, the DSHS provides contact information to ask specific questions and/or resources to obtain more information about environmental contaminants in fish.

- Readers may direct questions about the scientific information or recommendations in this risk characterization to the SALG at 512-834-6757 or may find the information at the SALG's Web site (http://www.dshs.state.tx.us/seafood). Secondarily, one may address inquiries to the Environmental and Injury Epidemiology and Toxicology Unit of DSHS (800-588-1248).
- The USEPA's IRIS Web site (http://www.epa.gov/iris/) contains information on environmental contaminants found in food and environmental media.
- The ATSDR, Division of Toxicology (888-42-ATSDR or 888-422-8737 or the ATSDR's Web site (http://www.atsdr.cdc.gov) supplies brief information via ToxFAQs™ ToxFAQs™ are available on the ATSDR Web site in either English or Spanish (http://www.atsdr.cdc.gov/toxfaqs/index.asp). The ATSDR also publishes more in-depth reviews of many toxic substances in its *Toxicological Profiles* (ToxProfiles™) http://www.atsdr.cdc.gov/toxprofiles/index.asp. To request a copy of the ToxProfiles™ CD-ROM, PHS, or ToxFAQs™ call 1-800-CDC-INFO (800-232-4636) or email a request to cdcinfo@cdc.gov.

Figure 1. Fosdic Lake Map



TABLES

Table 1. Fish samples collected from Fosdic Lake 2014. Sample number, species, length, and weight recorded for each sample.

Sample Number		Total L	ength	Weight	
	Species	Millimeters (mm)	Inches (in)	Grams (g)	Pounds (lb)
FOS1	Largemouth bass	410	16.1	880	1.9
FOS2	Largemouth bass	420	16.5	994	2.2
FOS3	Largemouth bass	390	15.4	754	1.7
FOS4	Largemouth bass	379	14.9	706	1.6
FOS5	Largemouth bass	370	14.6	690	1.5
FOS6	Largemouth bass	390	15.4	917	2.0
FOS7	Largemouth bass	370	14.6	692	1.5
FOS8	Largemouth bass	354	13.9	571	1.3
FOS9	Redear sunfish	258	10.2	399	0.9
FOS10	Redear sunfish	212	8.3	240	0.5

Table 2.1. Arsenic (mg/kg) in fish collected from Fosdic Lake, 2014.							
Species	Species Number Detected/ Number Total Arsenic Mean ± S.D. (Min-Max) Inorganic Arsenic Mean ^j HAC Value (nonca) and HAC Value (ca; mg/kg) ^k						
Largemouth bass	3/3	BDL	BDL	0.700	EPA Chronic Oral RfD for Inorganic		
Redear sunfish	2/2	0.091±0.058 (BDL-0.132)	0.009	0.700	Arsenic — 0.0003 mg/kg-day EPA Oral Slope Factor for Inorganic		
All fish combined	5/5	0.066±0.037 (BDL-0.132)	0.007	0.363	Arsenic — 1.5 per mg/kg–day		

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¹ Most arsenic in fish and shellfish occurs as organic arsenic, considered virtually nontoxic. For risk assessment calculations, DSHS assumes that total arsenic is composed of 10% inorganic arsenic in fish and shellfish tissues.

 $^{^{\}rm k}$ Derived from the MRL or RfD for noncarcinogens or the EPA slope factor for carcinogens; assumes a body weight of 70 kg, and a consumption rate of 30 grams per day, and assumes a 30-year exposure period for carcinogens and an excess lifetime cancer risk of $1x10^{-4}$.

Species	Number Detected/ Number Tested	Mean ± S.D. (Min-Max)	HAC Value (nonca; mg/kg)	Basis for Comparison Value
Cadmium			<u> </u>	
Largemouth bass	3/3	BDL		
Redear sunfish	2/2	BDL	0.233	ATSDR Chronic Oral MRL— 0.0001 mg/kg–day
All fish combined	5/5	BDL		
Copper				
Largemouth bass	3/3	BDL		
Redear sunfish	2/2	BDL	334	Based on the Tolerable Upper Intake Level (UL) — 0.143 mg/kg–day
All fish combined	5/5	BDL		
Lead			•	
Largemouth bass	3/3	BDL		
Redear sunfish	2/2	BDL	N/A	N/A
All fish combined	5/5	BDL		
Mercury				
Largemouth bass	8/8	0.214±0.048 (0.162-0.322)		
Redear sunfish	2/2	0.059±0.042 (0.029-0.088)	0.7	ATSDR Chronic Oral MRL for Methylmercur — 0.0003 mg/kg-day
All fish combined	10/10	0.183±0.080 (0.029-0.322)		
Selenium				
Largemouth bass	3/3	0.204±0.066 (0.143-0.274)		EPA Chronic Oral RfD — 0.005 mg/kg-day
Redear sunfish	2/2	0.254±0.011 (0.246-0.261)	6	ATSDR Chronic Oral MRL — 0.005 mg/kg-da UL: 0.400 mg/day (0.005 mg/kg-day)
All fish combined	5/5	0.224±0.054 (0.143-0.274)		RfD or MRL/2 — (0.005 mg/kg –day/2= 0.0025 mg/kg–day) ^{m, 51}
Zinc	·	,	<u>.</u>	<u>'</u>
Largemouth bass	3/3	4.560±0.412 (4.154-4.978)		
Redear sunfish	2/2	6.199±0.094 (6.132-6.265)	700	EPA Chronic Oral RfD — 0.3 mg/kg-day
All fish combined	5/5	5.215±0.945 (4.154-6.265)		

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¹ The Food and Nutrition Board, Institute of Medicine, National Academies UL for copper is 10 mg/day.

^m The DSHS applied relative source contribution methodology (RSC) developed by EPA to derive a HAC value for selenium. DSHS risk assessor's assumed that 50% of the daily selenium intake is from other foods or supplements (≈ 200 μg/day for a 70 kg adult or one-half the RfD) and subtracted an amount equal to 50% of the RfD from the RfD to account for other sources of exposure to selenium. The remainder of the RfD, 0.0025 mg/kg/day, was utilized to calculate the HAC value for selenium.

Table 3. Pesticides (mg/kg) in fish collected from Fosdic Lake, 2014.					
Species	Number Detected/ Number Tested	Mean ± S.D. (Min-Max)	HAC Value (nonca) and HAC Value (ca; mg/kg)	Basis for Comparison Value	
Chlordane					
Largemouth bass	3/3	0.0039±0.0012 (0.0028-0.0051)	1.167	EPA Chronic Oral RfD — 0.0005 mg/kg-day	
Redear sunfish	2/2	0.0114±0.0098 (0.0045-0.0183)		El Mellonic Graffith G.00005 ing/kg day	
All fish combined	5/5	0.0069±0.0064 (0.0028-0.0183)	1.556	EPA Oral Slope Factor — 0.35 per mg/kg-day	
DDT (total)					
Largemouth bass	3/3	0.0040±0.0012 (0.0027-0.0051)	1.167	EPA Chronic Oral RfD for DDT — 5.0E-4	
Redear sunfish	2/2	0.0102±0.0076 (0.0049-0.0156)		mg/kg-day EPA Oral Slope Factor for DDT— 3.4E-1 per	
All fish combined	5/5	0.0065±0.0052 (0.0027-0.0156)	1.601	mg/kg-day	
Dieldrin					
Largemouth bass	3/3	0.0007±0.0002 (0.0004-0.0008)	0.117	EPA Chronic Oral RfD — 0.00005 mg/kg-day	
Redear sunfish	2/2	0.0017±0.0007 (0.0012-0.0022)		EPA Oral Slope Factor — 16 per	
All fish combined	5/5	0.0011±0.0007 (0.0004-0.0022)	0.034	mg/kg–day	
Endrin					
Largemouth bass	3/3	0.0013±0.0005 (0.0007-0.0017)			
Redear sunfish	2/2	0.0033±0.0032 (0.0011-0.0056)	0.700 EPA Chronic Oral RfD	EPA Chronic Oral RfD — 3.0E-4 mg/kg-day	
All fish combined	5/5	0.0021±0.0020 (0.0007-0.0056)			

Table 4. PCBs (mg/kg) in fish collected from Fosdic Lake, 2014.					
Species	Number Detected/ Number Tested	Mean ± S.D. (Min-Max)	HAC Value (nonca) and HAC Value (ca; mg/kg)	Basis for Comparison Value	
Largemouth bass	8/8	0.027±0.012 (0.016- 0.054) ⁿ	0.047	EPA Chronic Oral RfD for Aroclor 1254 —	
Redear sunfish	2/2	0.020±0.001 (0.019-0.021)		0.00002 mg/kg–day	
All fish combined	10/10	0.026±0.011 (0.016- 0.054)	0.272	EPA Slope Factor — 2.0 per mg/kg-day	

Table 5. PCDDs/PCDFs toxicity equivalent (TEQ) concentrations (pg/g) in fish collected from Fosdic Lake, 2014.						
Species	Number Detected/ Number Tested	Mean ± S.D. (Min-Max)	HAC Value (nonca) and HAC Value (ca; pg/g)	Basis for Comparison Value		
Largemouth bass	3/3	0.139±0.112 (0.048-0.264)	2.33	ATSDR Chronic Oral MRL for 2,3,7,8 – TCDD —		
Redear sunfish	1/2	0.170±0.240 (ND-0.339)		1.0 x 10 ⁻⁹ mg/kg-day		
All fish combined	4/5	0.151±0.145 (ND-0.339)	3.49	EPA Slope Factor — 1.56 x 10 ⁵ per mg/kg-day		

Table 6. Volat	Table 6. Volatile organic compounds (mg/kg) in fish collected from Fosdic Lake, 2014.						
Species	Number Detected/ Number Tested	Mean ± S.D. (Min-Max)	HAC Value (nonca) and HAC Value (ca; pg/g)	Basis for Comparison Value			
Trichlorofluorom	ethane						
Largemouth bass	3/3	0.0124±0.0019 (0.0111-0.0146)					
Redear sunfish	2/2	0.0201±0.0103 (0.0128-0.0274)	700	EPA Chronic Oral RfD — 3.0E-01 mg/kg–day			
All fish combined	5/5	0.0155±0.0068 (0.0111-0.0274)					
Naphthalene							
Largemouth bass	2/3	0.0032±0.0011 (ND-0.0041)					
Redear sunfish	2/2	0.0086±0.0008 (0.0081-0.0092)	47	EPA Chronic Oral RfD — 2.0E-02 mg/kg–day			
All fish combined	4/5	0.0054±0.0031 (ND-0.0092)					

 $^{^{\}rm n}$ Emboldened numbers denote that PCB concentrations equal and/or exceed the DSHS HAC value for PCBs.

Table 7. Hazard quotients (HQs) for mercury in fish collected from Fosdic Lake in 2014. Table 7 also provides suggested weekly eight-ounce meal consumption rates for 70-kg adults.°

Species	Number of Samples	Hazard Quotient	Meals per Week
Largemouth bass 8		0.31	3.0
Redear sunfish 2		0.08	11.0
All fish combined	10	0.26	3.5

Table 8. Hazard quotients (HQs) and hazard indices (HIs) for PCBs and/or PCDDs/PCDFs in fish collected from Fosdic Lake in 2014. Table 7.1 also provides suggested weekly eight-ounce meal consumption rates for 70-kg adults.^p

Contaminant/Species	Number of Samples	Hazard Quotient	Meals per Week				
Largemouth bass							
PCBs	8	0.58	1.6				
PCDDs/PCDFs	3	0.06	15.5				
Hazard Index (m	neals per week)	0.64	1.4				
Redear sunfish	Redear sunfish						
PCBs	2	0.43	2.2				
PCDDs/PCDFs	2	0.07	12.7				
Hazard Index (m	neals per week)	0.50	1.8				
All fish combined							
PCBs	10	0.56	1.7				
PCDDs/PCDFs	5	0.06	14.3				
Hazard Index (m	Hazard Index (meals per week) 0.62 1.5						

o DSHS assumes that children under 12 years of age and/or those that weigh less than 35 kg eat four-ounce meals.

P DSHS assumes that children under 12 years of age and/or those that weigh less than 35 kg eat four-ounce meals.

Table 9. Calculated theoretical lifetime excess cumulative cancer risk from consuming fish collected in 2014 from Fosdic Lake containing carcinogens and suggested consumption rate (eight-ounce meals/week) for 70 kg adults who regularly eat fish Fosdic Lake over a 30-year period.^q

		Theoretical Lifet	ime Excess Cancer Risk	
Species/Contaminant	Number of Samples	Risk	Population Size that Would Result in One Excess Cancer	Meals per Week
Largemouth bass				
Arsenic		1.4E-06	725,926	unrestricted ^r
Chlordane	2	2.5E-07	3,988,604	unrestricted
DDT (total)	3	2.5E-07	4,003,268	unrestricted
Dieldrin		2.1E-06	486,111	unrestricted
PCBs	8	9.9E-06	100,823	9.3
PCDDs/PCDFs	3	4.0E-06	251,081	unrestricted
Cumulative Canc	er Risk	1.8E-05	56,065	5.2
Redear sunfish				
Arsenic		2.5E-06	403,292	unrestricted
Chlordane		7.3E-07	1,364,522	unrestricted
DDT (total)	2	6.4E-07	1,569,909	unrestricted
Dieldrin		5.0E-06	200,163	unrestricted
PCBs		7.3E-06	136,111	12.6
PCDDs/PCDFs		4.9E-06	205,296	unrestricted
Cumulative Canc	er Risk	2.1E-05	47,476	4.4
All fish combined		•		
Arsenic		1.9E-06	518,519	unrestricted
Chlordane	_	4.4E-07	2,254,428	unrestricted
DDT (total)	5	4.1E-07	2,463,550	unrestricted
Dieldrin		3.2E-06	309,343	unrestricted
PCBs	10	9.6E-06	104,701	9.7
PCDDs/PCDFs	5	4.3E-06	231,128	unrestricted
Cumulative Canc	er Risk	2.0E-05	50,281	4.6

 ${\tt q}$ DSHS assumes that children under 12 years of age and/or those who weigh less than 35 kg eat 4-ounce meals.

 $^{^{\}rm r}$ Denotes that the allowable eight-ounce meals per week are > 16.0.

Table 10. Recommended fish consumption advice by species for Fosdic Lake, 2014.			
Contaminants of Concern	Species	Women of childbearing age and children < 12	Women past childbearing age and adult men
PCBs	Common carp	DO NOT EAT	2 meals/month

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